Managing PCB-Containing Construction Materials

An Overview & Case Study

Presented to: Georgia Local Section of:



April 22, 2015





PCB – A Closer Look







PCB's Historic Milestones

- First PCB-like chemical discovered in 1865 – a coal tar byproduct
- Manufactured 1927

 -1978 (Anniston
 Ordinance Company/
 Swann Chemical
 Company/ Monsanto)
- Manufactured in Anniston, AL & Sauget, Il from 1927- 1977

- 1979- U.S. Import Ban on PCB's Enacted
- 1983- Times Beach, MO
- Some Manufacturing Process Inadvertently Generate PCBs (chlorinated solvents, paints, printing inks, plastics)
- 2009 EPA's Issue Schools and Buildings PCB Guidance Document
- 2012 EPA Issues Reinterpretation Letter

PCB Brands





Chlorine Content of Common Brands



PCB's Many Uses

- Closed System & Heat Transfer (Transformers, capacitors, fluorescent lighting, ballasts, etc.)-60%
- Plasticizers- 25%
- Hydraulic Fluids & Lubricants- 10%
- Miscellaneous Uses- 5%

• Sources: ASTDR (2000); EIP Associates (1997)





PCBs Many Uses (cont'd.)

- **Capacitors**
- Switch-Gear
- **Ballasts**
- Hydraulic Fluids/Lubricants
- Plasticizers (Automotive, toys, etc.)
- Lighting
- **Dielectric Fluids**

- Transformers
- Galbestos
- Paints (Marine, Industrial, Aerospace)
- Caulking
- **Paper Bleaching**
- **Liquid-Filled Cables** •
- Electromagnets
- Fiberglass Insulation Adhesives



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PCB Applications

- Dust Control
- Pesticides
- Fire Retardants
- Carbonless Paper
- Inks
- Wood Treatment
- Building Materials

Sources: ASTDR (2000); EIP Associates (1997)





PCB in Everyday Life



SO THE TORNADO BECAME A WHIRLWIND SALESMAN

orms have lashed across southern airports and left hangars made in Robertson Protected Metal standing unscathed among wreekage. Ins evidence has spoken more eloquently than any of our adveron behalf of the unrivaled durability of R. P. M., and now pore so, for the latest development in protected metal from ordererson Research Laboratories— Galbestos. Athlongh Galbestos was widely used for roofs and sides of large buildings before the war, some extreme applications during the last few years have protected metal ever has before.

WHERE CORROSION ONAWS AND CLIMATE IS ORVILING

THE DUTCH BOY'S

LEAD PARTY

COLOR HARMONY IN THE HOME

Booklet for the Grown upo

YYIINI ENTY

ENVIRONMENTAL

1 Paint Book

ints and Boys

H. H. ROBIETSON CO.

Galbestos is unique among protected metals for its workability



on ordinary sheet metal shop equipment. But it is even more remarkable for its durability. It is lightweight, yet so strong that it stands up under strain which might be considered impossible, were it not that we have the facts to prove it.

Robertson

subserver from

Architecturally, Galbestos opens up new opy signers. It has color, flexibility and care contrasts of texture, Call a Robertson rep or write for literature to:

H · H · R O B E R T S

Lock your Fingers like this picture. It will give you on idea of tow abertos fibers are locked into the very core metol of Galbestos. We call this bond the Galbestos Grip. It is a unique development of Roberton research

and waterproofed.

Asbestos is fused to sheet steel by a metallic alloy

The myriad rock born lingers are literally imbedded

in metal. The asbestos is impregnated with asphalt



So inseparable is the bond that Golbestos can be worked on ardinary sheet metal shop equipment. By worked we mean crimped, rolled, sheared, bent and riveted like unprotected metal.

> Golbestos comes in Mandard siding sheets up to 12 feet by marcon, aluminum ar black flat ar in several corrugations over istructural framework. Wo like to see samples f

TESTED AND APPROVED BY THE ASSOCIATED FACTORY MUTUAL FIRE INS. CO., BOSTON, AND THE UNDERWRITERS' LABORATORIES, INC., CHICAGO

PREWAR TESTED FOR POSTWAR CONSTRUCTIO

TWAR CONSTRUCTIO

III IOI

PCBs in Caulk

Benefits & Use

- Caulk:- a natural or synthetic material used to seal gaps at materials interfaces and/or joints, usually around envelope penetrations
- Usually Aroclor 1254, 5-10 %
- PCB's allowed pliability & durability
- Longer lifecycle use
- Commonly Used 1950's 1970's





PCBs in Caulk

Exposure Concerns

- Erosion w/ Age can release into environs
 - Soil, Water & Air
 - Food-chain Uptake
 - Direct Human Contact
 - Dust in confined work, home & learning environments





PCBs in Paint (Benefits and Uses)

	Added as a Plasticizer Ranging (Between 5 – 30 % PCB)	Enhanced Structural Integrity & Increased Adhesion	Increased Anti- fungal Properties
	Durability, Luster & Longevity	Corrosion and Heat and Furnace Resistance	Chemical Resistance Coatings
	Masonry Paints (Swimming Pools)	Traffic Paints	Aerospace & Marine Applications
	Tank & Railway Gondola Cars	PCB 11?	Decorative Structures & Bridges



PCBs in Paint

Exposure Concerns

- **Erosion w/ Age** can release in environs
 - Soil, Water & Air
 - Food-chain Uptake
 - Direct Human Contact
 - Dust in confined work, home & learning environments (Sanding & Grinding Common Issues).
 - Easy Pathway to Waterways from Aging Infrastructure (Bridges & Road Systems)











"Paint made with **Parlon** as a base does withstand this (wear caused by water and alkalies in building materials) action. For spectacular proof..."

There's a paint story in the New York World's Fair that has startled architects, builders, painters, and decorators.

10 00 00 00 14 1915

Upset are old ideas that no paint can withstand the chemical action of water and the alkalies in concrete, stucco, and other cement surfaces. Paint made with Parlon as a base does withstand this action. For spectacular proof, see the acres of murals, walls, and basins for fountains and lagoons at the Fair.

Parlow is chlorinated rubber that Hercules research has improved in so many ways that it actually has become a revolutionary paint ingredient. It makes possible paints that resist acids as well as alkalies.

VEW PAINT INGREDIENT

solves difficult problem for

WORLD OF TOMORROW

HERCULES

Added to other types of finishes, including synthetics, it speeds drving; gives a tougher, more elastic film. It is also used in printing inks, textile coatings, and adhesives; is rapidly being adopted for many more applications.

We ourselves make no paints, but produce the ingredient, Parlon, for expert paint manufacturers. Write for their names; or for information about Parlow for other uses.



"Parlon is chlorinated rubber that Hercules research has improved in so many ways that it actually has become a revolutionary paint ingredient."

THE TRYLON AND PERISPHERE, and all concrete or stucco buildings, basins, and lagoons constructed by the Fair management, were painted, after competitive tests, with Parlon base finishes. Their ability to withstand the chemical action of alkalies and water has been clearly demonstrated on the buildings of private exhibitors also.

CELLULOSE ACETATE ... NITROCELLULOSE ... ETHYL CELLULOSE ... CHLORINATED RUBBER

O HINT-

WILMINGTON, DILAWARE

POWDER. COMPANI

How Many Have Dealt with PCBs or PCBs in Building Materials?





PCB Regulations





PCB Regulations





PCB Regulations





You May Have PCB Containing Material – "Now What?"





You May Have PCB Containing Material – "Now What?"





Removal Plan

USEPA Notification
 Pre-work Notification
 Post-work
 Operations Plan
 Paint
 Caulking
 Materials Management Plan
 Waste Removal
 Operations







Removal Plan

➢Worker Health & Safety Plan ✓ PPE

- ✓ HAZWOPER 1910.120
- ✓ Dust Control
- ✓ Personal/Perimeter Monitoring?

Sampling Plan
Verification





Removal Plan

Waste Management / Disposal Plan Packaging & Labeling Manifesting Disposal Subtitle D SWL Subtitle C SWL Incineration







Disposal







UNITED STATES ENVIRONMENTAL PROTECTION AGENCY WASHINGTON, D.C. 20460

> OFFICE OF RESOURCE CONSERVATION AND RECOVERY

OCT 2 4 2012

MEMORANDUM

SUBJECT:	PCB Bulk	Product	Waste	Reinterpretation	
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TO: Regional TSCA and RCRA Division Directors, EPA Regions 1-10

FROM: Suzanne Rudzinski, Director Bugane Pudagiski Office of Resource Conservation and Recovery

On February 29, 2012, EPA published in the *Federal Register* a draft reinterpretation of our position regarding PCB-contaminated building materials, specifically addressing the definition of PCB bulk product waste and PCB remediation waste. Based on comments received, we have modified the proposed reinterpretation to improve the ability to implement the reinterpretation. Today, we are announcing that we are finalizing the reinterpretation, which allows building material "coated or serviced" with PCB bulk product waste (e.g., caulk, paint, mastics, sealants) at the time of designation for disposal to be managed as a PCB bulk product waste.

Background

EPA has received several questions from the regulated community regarding the disposal and cleanup requirements for PCB-contaminated building materials. The Toxic Substances Control Act (TSCA) regulations at 40 CFR 761 provide disposal and cleanup requirements for PCBs. The disposal and cleanup requirements for PCBs-contaminated building material depend on whether the material is classified as a PCB bulk product waste or PCB remediation waste. Waste derived from caulte or paint containing PCBs at 250 parts per million (ppm) is defined as PCB bulk product waste or PCB bulk product waste includes "non-liquid bulk wastes or debris from the demolition of PCB bulk product waste includes "non-liquid bulk wastes or debris from the demolition of buildings and other man-made structures manufactured, coated, or serviced with PCBs." Other PCB bulk product wastes may include, but are not limited to, mastics, sealants, or adhesives containing PCBs at ≥ 50 ppm. PCB remediation waste is defined as "waste containing PCBs as a result of a spill, release, or other unauthorized disposal...", and leaching may be considered a release of PCBs.

Summary

In February 2012, the Agency solicited comment on a draft reinterpretation of its position regarding the status of PCB-contaminated building materials under the definition of PCB bulk product waste. In association with the proposed reinterpretation, EPA identified several guidance documents that would be changed to reflect this reinterpretation.

Current EPA guidance states that building material contaminated by the migration of PCBs from PCB bulk product waste, such as caulk or paint, is considered a PCB remediation waste. The proposed reinterpretation would have modified this guidance to specify that only PCB-

Sustainable Use of Resources + Life Cycle Approach to Managing Chemical Risks + Safe, Environmentally Scand Waste Management Internet Address (URL) + http://www.epa.gov contaminated building material from which the PCB bulk product has been removed is a PCB remediation waste. That is, under the proposed reinterpretation, the distinction was in whether or not the PCB bulk product is still attached to the building materials. The reinterpretation finalized today allows building material (i.e., substrate) "coated or serviced"

The reinterpretation finalized today allows building material (i.e., substrate) "coated or serviced" with PCB bulk product waste (e.g., caluk, paint, mastics, sealants) at the time of designation for disposal to be managed as a PCB bulk product waste, even if the PCBs have migrated from the overlying bulk product waste into the substrate, provided there is no other source of PCB contamination on or in the substrate. However, if the substrate is not "coated or serviced" (i.e., the PCB bulk product waste, such as caulk or paint has been removed from the building material) at the time of designation for disposal, and the substrate is contaminated with PCBs that have migrated from the bulk product waste (or from another unauthorized disposal), the substrate would be considered a PCB remediation waste. This final reinterpretation is being modified from the proposal as described below.

In response to comments, we are modifying the proposed reinterpretation to allow for the possibility that, during a cleanup or demolition process, PCB bulk product waste (e.g., caulk, paint, mastics, and sealants) could separate from the contaminated building material before all of the waste is physically placed in the final disposal facility. At the time of designation for disposal, the contaminated building material would be deemed a PCB bulk product waste if the PCB material (e.g., caulk, paint, mastic or sealant) is still attached. This label as PCB bulk product waste would stay with the contaminated building materials. EPA recommends developing an abatement plan to document the decision to designate building materials as bulk product waste at the time of designation for disposal. If the PCB material has already been removed or flaked off at the time of designation for disposal, the building material would be deemed a PCB remediations.

Rationale

1 believe this reinterpretation will allow for accelerated cleanups of PCB-contaminated building material by providing a more straightforward path for disposal pursuant to the 40 CFR part 761 PCB regulations. Speeding up removal and disposal of the PCB-contaminated material is critical for reducing exposure potential, such as in schools or other locations where such PCB-contaminated building materials are currently in place. The previous interpretation applied different requirements to PCB-contaminated building materials and different requirements to PCB-contaminated building materials a different type of PCB waste than PCB bulk product waste (e.g., paint or caulk) can result in slower and more costly removal and disposal. This reinterpretation maintains existing environmental and human health protections, while it removes unnecessary burdens to allow for more expedient cleanups, thus reducing potential exposures, for example, in schools and commercial buildings.

In particular, protecting children's health from environmental risks is fundamental to EPA's mission. Caulks and paints containing PCBs were used in building some schools from 1950 to 1978. The reinterpretation will help to promote healthy school environments by reducing exposure to PCBs in schools.

The overwhelming majority of comments received supported the reinterpretation, with no comments in direct opposition. The reinterpretation provides the ability to dispose of any building material, contaminated by adjacent PCB bulk product waste (e.g., caulk, paint, mastics, and sealants), in accordance with the PCB bulk product waste regulations. Contaminated building materials that remain in place, after the PCB bulk product waste (e.g., caulk, paint,



EPA Reinterpretation



The reinterpretation impacts the highlighted segments of the following documents:

- Contractors Handling PCBs in Caulk During Renovation (PDF) (4pp, 488K)
- PCB Caulk Abatement Steps 1 3 (PDF) (12pp, 223K)
- Example Decision Flowchart for Classifying Suspect Building Materials (PDF) (1p, 29K)
- Polychlorinated Biphenyl (PCB) Site Revitalization Guidance Under the Toxic Substance Control Act (TSCA) (PDF) (87pp, 5.22MB)

To learn more about the reinterpretation, see the Federal Register Notice – PCBs Bulk Product v. Remediation Waste – (February 29, 2012). The comment period closed on March 30, 2012.

PCB Bulk Product Waste:

Waste derived from manufactured products containing PCBs in a non-liquid state, at any concentration where the concentration at the time of designation for disposal was >50 ppm PCBs. PCB bulk product waste does not include PCBs or PCB items regulated for disposal under \$761.60 (a) through ©, \$761.61, \$761.63, or \$761.64. PCB bulk product waste includes, but is not limited to...



PCB Bulk Product Waste (cont'd):

(a) Non-liquid bulk wastes or debris from the demolition of buildings and man-made structures manufactured, coated, or serviced with PCBs. PCB bulk product waste does not include debris from the demolition of buildings or other man-made structures that is contaminated by spills from regulated PCBs which have not been disposed of, decontaminated, or otherwise cleaned up in accordance with subpart D of this part.



PCB Remediation Waste:

PCB remediation waste means waste containing PCBs as a result of a spill, release, or other unauthorized disposal, at the following concentrations > 50 ppm PCBs, regardless of the concentration of the original spill; materials which are currently at any volume or concentration where the original source was >500 ppm PCBs beginning April 18, 1978, or >50 ppm PCBs beginning on July 2, 1979;...

...and materials which are currently at any concentration if the PCBs are spilled or released from a source not authorized for use under this part. PCB remediation waste means soil, rags, and other debris generated as a result of any PCB spill cleanup, including but not limited to:



PCB Remediation Waste:

(1) soil, gravel, sediment (2) sewage sludge (3) Buildings and other man-made structures (such as concrete floors, wood floors, or walls contaminated from a leaking PCB or PCB-Contaminated Transformer), porous surfaces, and non-porous surfaces.



The Hot Topic- PCBs in Caulk

<u>October 24, 2012</u>

- EPA Office of Resource and Recovery PCB Bulk Product Waste Reinterpretation Letter
- Allows building material "coated or serviced" with PCB Bulk Waste (e.g. caulk, paint, mastics, sedants) at the time of designation for disposal to be managed as a PCB product waste.







Remediation of PCB Caulk



Typical brick and concrete joints with Polychlorinated Biphenyl (PCB) containing exterior caulking.



Typical brick joints with PCB containing exterior caulking on the KSU Recreation and Wellness Center.







Remediation of PCB Caulk



Enclosed area of abatement on the western side of the KSU Student Recreation and Wellness Center (lower level).



Enclosed area of abatement on the western side of the KSU Student Recreation and Wellness Center (upper level).





Remediation of PCB Caulk



Areas of post PCB abatement (left) and enclosed areas of active abatement (right) on the west side of the Subject Structure.



Areas on the west side of the building following abatement of PCB containing caulk and adjacent brick substrate.





Remediation of PCB Caulk



Enclosed area of active PCB caulk abatement on the south side of the KSU Student Recreation and Wellness Center.



Western side of KSU Student Recreation and Wellness Center following abatement of PCB containing caulk.





Remediation of PCB Caulk



Area on western side of KSU Student Recreation and Wellness Center following PCB and ACM abatement (upper level).



Area on western side of KSU Student Recreation and Wellness Center following PCB and ACM abatement (upper level).





Remediation of PCB Caulk



Area of southern hallway following abatement of PCB containing caulk.



Area of southern portion of the building following abatement of PCB containing caulk.





Remediation of PCB Caulk



Area of northern portion of the building following abatement of PCB containing caulk.



Typical enclosed containment area during abatement of PCB containing caulk on west side of building.







Remediation of PCB Caulk



Sikagard 670W Clear utilized to encapsulate areas of PCB containing caulk not scheduled for removal. Typical area of encapsulated caulk following first of at least two applications of coating.



QUESTIONS?



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Panel Discussion

PCB Caulk Remediation

- 1. Ken Feeley, USEPA Region IV PCB Program Coordinator/Team Lead
- 2. Alex Lehocky, EHS Program Manager, Board of Regents of the University System of Georgia
- 3. Stephen Ndiritu, MS, CIH, CSP Interim Director, EHS, Kennesaw State University
- 4. Nicholas Dasantos, NOVA Engineering
- 5. Ralph Leptrone, Senior Project Manager, Winter Environmental



CONTACT ME

JIM GRAHAM

EXECUTIVE VICE PRESIDENT / PRINCIPAL

3350 Green Pointe Parkway, Suite 200 Norcross, GA 30092

> **DIRECT:** 404.965.2319 **MOBILE:** 678.358.5180

jgraham@winter-environmental.com



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